Natural Disaster Insurance Review - Discussion of Options

Wednesday, 6 July 2011 • 8.30am – 12.30pm Westin Hotel Sydney

Natural Disaster Insurance Review Issues paper –

An Industry Perspective

Robert Whelan,
Executive Director & CEO
Insurance Council of Australia

SMS Questions 0402 293 251

Points to be covered:

- Flood The true nature of the problem
- Increasing industry role and progress to date
- A way forward to solving the problem







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Why is flood a problem?

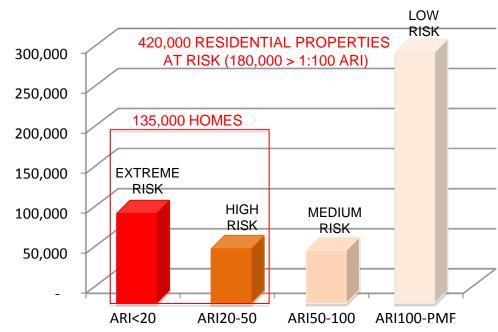
Flood damage is a persistent risk to approx 7% of residential properties

Problem is big, growing and expensive \$400 - \$450 m per

annum in damage

Same areas flood on a regular basis

Poor land use planning and building codes perpetuate and exacerbate problem











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Key drivers of the flood risk

DRIVER

Existing land use planning and development controls continuing to grow stock of at risk properties

DRIVER

Inadequate flood maps and data contribute to lack of awareness of risk

422,759 Residential properties at risk

Any reforms should Address the risk drivers first

Helping Individuals to Recover from the Risk

Availability of flood insurance limited by affordability for those at extreme risk

DRIVER

Poor mitigation insufficient funding to reduce risk to established communities





FOCUS

CRITICAL FOUNDATION ISSUES

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Flood: A complex problem requiring a coordinated response

- Focusing solely on insurance as the solution disregards the fact that insurance is a risk management tool at the end of the risk chain
- Persistent and repeated flooding of communities will not be solved by an insurance scheme (public or private) – Eg, Charlton, Roma, Emerald
- One dimensional response to flood will only act to shift costs to taxpayers and policyholders and defer action to solve the true nature of the problem
- Challenge is to reduce the ongoing flood risk to as close to zero as possible. Mitigation lowers risks and reduces insurance premiums.

Insurance Against the Residual Risk

Private Flood Insurance is Available but Potentially Unaffordable for those at Extreme Risk whilst foundation issues remain unresolved

Governments Stopping the Risk from Growing

Land-Use Planning and Development Control Regimes are Growing the Problem

Governments Disclosing the Risk to those at Risk

A large Number of Property Owners at Risk, Have No Understanding that they are Exposed

Government Mitigating to Reduce the Flood Legacy

Government Spending on Mitigation is Insufficient to Reduce the Risks to the Community

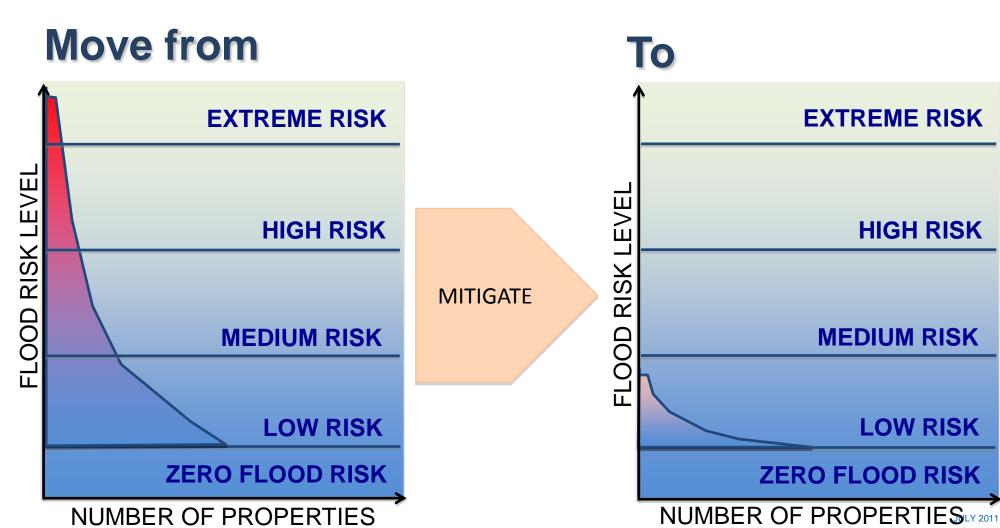
Insurance - not the start point for a solution, critical foundation issues need to be resolved first

JULY 2011





The Real Challenge - Reduce Flood Damage





Industry progress

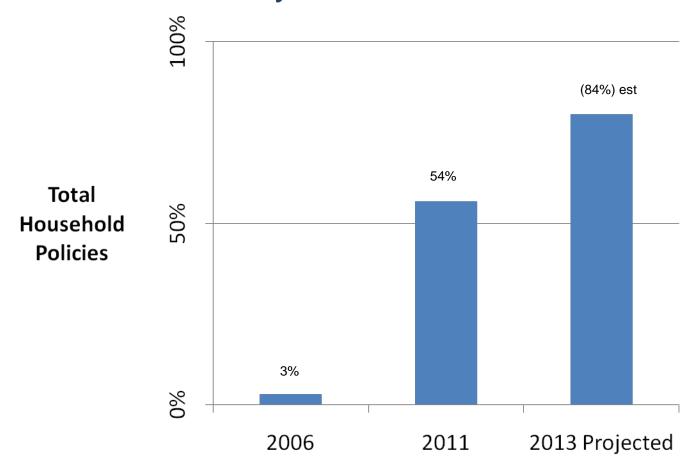
- There is no market failure
- Expanding availability of flood insurance cover
- Improved disclosure through industry reform
 - Common definition of flood
 - Key facts statement
 - Point of sale advice
- Improved data coverage NFID





Role of Insurance and progress to date?

Increased availability of cover





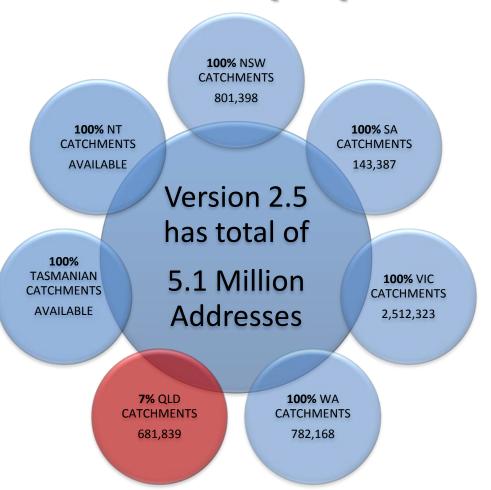
INSURANCE

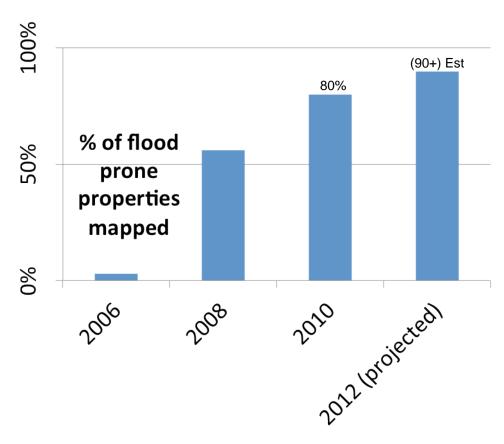
COUNCIL





NFID: 80% of properties currently mapped











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People who know they are at risk: More inclined to buy the right cover

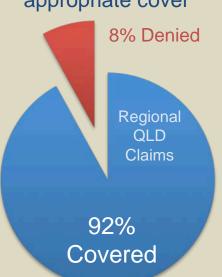
46% 54% Purchased Purchased with with No Flood Flood Cover Cover

Residential Building **Policies Sold Nationally**

HOWEVER IN THE FLOOD ZONES

Claims evidence shows that Householders who know they face a risk are inclined to purchase appropriate cover













Way forward: Mandatory cover & Cost increases are not the answer

- Doesn't deal with the real problem
 - Vast majority not at risk
 - No incentive to mitigate risk
 - No incentive to stop growth of at risk properties
- Increases costs to all
 - Expense of cover for extreme risks needs subsidy from taxpayers
 - Any additional costs adds to cost of living burden another tax
 - Low appetite amongst those not at risk to cross subsidise
- Changes competitive landscape
 - Level of competition in household insurance may decline
 - Potential of increased concentration risk to remaining providers

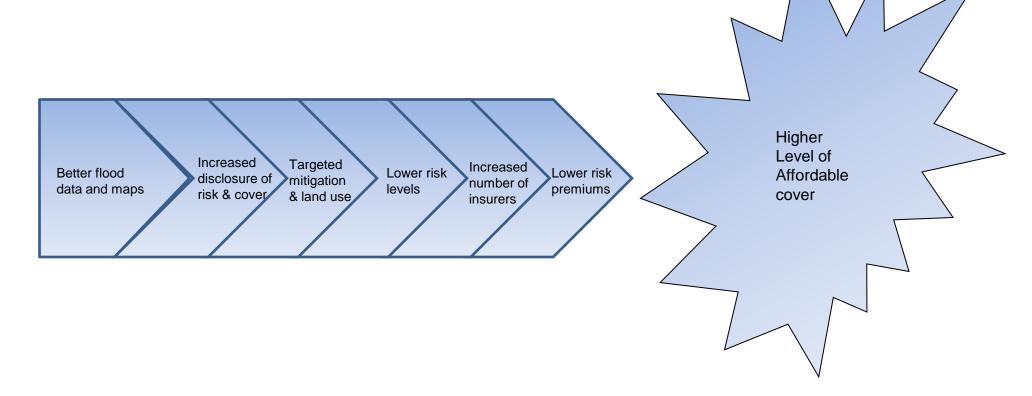
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The way forward: Not status quo but a market based solution









The unaffordability question

- There will be a residual of properties that are 'uninsurable' at affordable prices
- No government pool is necessary. Governments should consider a targeted direct rebate scheme or premium subsidy to assist those at high and extreme risks.
- Scheme should be contingent on appropriate risk management actions initiated to reduce the number of properties at risk who are eligible for rebates and support.
- Funding exists through current state taxes: \$4.6 bn in state taxes collected per annum from insurance policy holders







Key factors for success

- Flood data and maps to build risk awareness and encourage higher market participation / competition
- Mitigation to address legacy issues: prevention better than recovery
- Mitigation delivers strong ROI
- Targeted subsides to encourage improved risk management and protect the vulnerable



Mitigation Works – Prevention is better than being good at recovery







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Summary

- Flood is a persistent, expensive and complex problem
- Insurance is only a part of the solution (end of risk chain)
- Any additional costs imposed on insurance will add to cost of living burden
- Real challenge is to minimise the risks:
 - Mitigation improves insurance affordability and solves the community flood problem.
 - Subsidising current risk without mitigating means the problem will never be addressed
- A dynamic market based solution to flood is effective and will deliver the required outcomes.

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